

# Reframing the climate change challenge in light of post-2000 emission trends

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The 2007 Bali conference heard repeated calls for reductions in global greenhouse gas emissions of 50 per cent by 2050 to avoid exceeding the 2°C threshold. While such endpoint targets dominate the policy agenda, they do not, in isolation, have a scientific basis and are likely to lead to dangerously misguided policies. To be scientifically credible, policy must be informed by an understanding of cumulative emissions and associated emission pathways. This analysis considers the implications of the 2°C threshold and a range of post-peak emission reduction rates for global emission pathways and cumulative emission budgets. The paper examines whether empirical estimates of greenhouse gas emissions between 2000 and 2008, a period typically modelled within scenario studies, combined with short-term extrapolations of current emissions trends, significantly constrains the 2000–2100 emission pathways. The paper concludes that it is increasingly unlikely any global agreement will deliver the radical reversal in emission trends required for stabilization at 450 ppmv carbon dioxide equivalent (CO<sub>2e</sub>). Similarly, the current framing of climate change cannot be reconciled with the rates of mitigation necessary to stabilize at 550 ppmv CO<sub>2e</sub> and even an optimistic interpretation suggests stabilization much below 650 ppmv CO<sub>2e</sub> is improbable.

**Keywords:** emission scenarios; cumulative emissions; climate policy; energy; emission trends

## 1. Introduction

In the absence of global agreement on a metric for delineating *dangerous* from *acceptable* climate change, 2°C has, almost by default, emerged as the principal focus of international and national policy.<sup>1</sup> Moreover, within the scientific community, 2°C has come to provide a benchmark temperature against which to consider atmospheric concentrations of greenhouse gases and emission reduction profiles. While it is legitimate to question whether temperature is an appropriate metric for representing climate change and, if it is, whether 2°C is the appropriate temperature (Tol 2007), this is not the purpose of this paper. Instead, the paper begins by considering the implications of the 2°C threshold for global emission pathways, before proceeding to consider the implications of different emission pathways on stabilization concentrations and associated temperatures.

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<sup>1</sup> For example, in March 2007, European leaders reaffirmed their commitment to the 2°C threshold (European Commission 2007).

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Although the policy realm generally focuses on the emissions profiles between 2000 and 2050, the scientific community tends to consider longer periods, typically up to and beyond 2100. By using a range of cumulative carbon budgets with differing degrees of carbon-cycle feedbacks, this paper assesses whether global emissions of greenhouse gases between 2000 and 2008, combined with short-term extrapolations of emission trends, significantly impact the 2008–2100 cumulative emission budget available, and hence emission pathways.

In brief, the paper combines *current* greenhouse gas emissions data (including deforestation) with *up-to-date* emission trends and the *latest* scientific understanding of the relationships between emissions and concentrations to consider three questions.

- (i) Given a small set of emissions pathways from 2000 to a date where global emissions are assumed to peak (2015, 2020 and 2025), what emission reduction rates would be necessary to remain within the 2000–2100 cumulative emission budgets associated with atmospheric stabilization of carbon dioxide equivalent (CO<sub>2</sub>e) at 450 ppmv? The accompanying scenario set is hereafter referred to as ‘Anderson Bows 1’ (*AB1*).
- (ii) Given the same pathways from 2000 to the 2020 emissions peak, what concentrations of CO<sub>2</sub>e are associated with subsequent annual emission reduction rates of 3, 5 and 7 per cent? The accompanying scenario set is hereafter referred to as ‘Anderson Bows 2’ (*AB2*).
- (iii) What are the implications of the findings from (i) and (ii) for the current framing of the climate agenda more generally, and the appropriateness of the 2°C threshold as the driver of mitigation and adaptation policy more specifically?

## 2. Analysis framing

### (a) *Correlating 2°C with greenhouse gas concentration and carbon budgets*

What constitutes an acceptable temperature increase is a political rather than a scientific decision, though the former may be informed by science. By contrast, the correlation between temperature, atmospheric concentration of CO<sub>2</sub>e and anthropogenic cumulative emission budgets emerges, primarily, from our scientific understanding of how the climate functions.

According to a recent synthesis of global climate models (Meinshausen 2006, table 28.1), the 550 ppmv CO<sub>2</sub>e concentration, around which much policy discussion revolves, suggests an 82 per cent mid-value probability of exceeding 2°C. By contrast, to provide a 93 per cent mid-value probability of *not* exceeding 2°C, the concentration would need to be stabilized at, or below, 350 ppmv CO<sub>2</sub>e, i.e. below current levels. While Meinshausen’s analysis demonstrates the gulf between the science and the policy of approximately 2°C, the analysis within the IPCC’s fourth assessment report (IPCC 2007*a*), hereafter AR4, suggests that the scale of the challenge is even more demanding. Not only has the ‘best estimate’ of climate sensitivity risen from 2.5°C in the 1996 report (IPCC 1996, p. 39) to 3°C in AR4, but also the inclusion of carbon-cycle feedbacks has significantly reduced the cumulative anthropogenic emissions (carbon budget) associated with particular concentrations of CO<sub>2</sub>e (IPCC 2007*a*, topic 5, p. 6).

Understanding current emission trends in particular and the links between global temperature changes and national emission budgets more generally (sometimes referred to as the ‘correlation trail’; Anderson & Bows 2007), is essential if policy is to be evidence based. Currently, national and international policies are dominated by long-term reduction targets with little regard for the cumulative carbon budget described by particular emission pathways. Within the UK, for example, while the government acknowledges the link between temperature and concentration, the principal focus of its policies is on reducing emissions by 60 per cent by 2050 (excluding international aviation and shipping; Bows & Anderson 2007). Closer examination of the UK’s relatively ‘mature’ climate change policy reveals a further inconsistency. Within many official documents 550 ppmv CO<sub>2</sub>e and 550 ppmv CO<sub>2</sub> are used interchangeably,<sup>2</sup> with the latter equating to approximately 615 ppmv CO<sub>2</sub>e (extrapolated from IPCC 2007a, topic guide 5, table 5.1); the policy repercussions of this scale of ambiguity are substantial.

Whether considering climate change from an international, national or regional perspective, it is essential that the associated policy debate be informed by the latest science on the ‘correlation trail’ from temperature and atmospheric concentrations of CO<sub>2</sub>e through to global carbon budgets and national emission pathways. Without such an informed debate, the scientific and policy uncertainties that unavoidably arise are exacerbated unnecessarily and significantly.

(b) *Recent emissions data and science: impact on carbon budgets*

(i) *Carbon-cycle feedbacks*

The atmospheric concentration of CO<sub>2</sub> depends not only on the quantity of emissions emitted into the atmosphere (natural and anthropogenic), but also on land use changes and the capacity of carbon sinks within the biosphere. As the atmospheric concentration of CO<sub>2</sub> increases (at least within reasonable bounds), so there is a net increase in its take-up rate from the atmosphere by vegetation and the ocean. However, changes in rainfall and temperature in response to increased atmospheric greenhouse gas concentrations affect the absorptive capacity of natural sinks (Jones *et al.* 2006; Canadell *et al.* 2007; Le Quéré *et al.* 2007). While the complex and interactive nature of these effects leads to uncertainties with regard to the size of the carbon-cycle feedbacks (Cox *et al.* 2006), all models studied agree that a global mean temperature increase will reduce the biosphere’s ability to store carbon emissions over the time scales considered here (Friedlingstein *et al.* 2006). Consequently, pathways to stabilizing CO<sub>2</sub> concentrations that include feedbacks have lower permissible emissions than those pathways that exclude such feedbacks. According to AR4, for example, *with* feedbacks included, stabilizing at 450 ppmv CO<sub>2</sub>e correlates with cumulative emissions some 27 per cent lower than *without* feedbacks, over a 100-year period (IPCC 2007a, topic guide 5, p. 6). The impact of this latest science on the link between emissions and temperature is of sufficient scale to require the emission-reduction pathways associated with particular concentrations and hence temperatures be revisited.

<sup>2</sup>For example, the RCEP uses CO<sub>2</sub>e in RCEP (2000), whereas the Energy White Paper (DTI 2006) and Climate Change Programme (DEFRA 2006) both refer to CO<sub>2</sub> alone.

(ii) *Latest empirical emissions data*

The current suites of emission scenarios informing the international and national climate change agenda seldom include empirical emissions data post-2000, choosing instead to model recent emissions; both the 2006 Stern Review (Stern 2006, p. 231) and the UK's 2007 draft climate change bill (DEFRA 2007) illustrate this tendency. However, recent empirical data have shown global emissions to have risen at rates well in excess of those contained within these and many other emissions scenarios (Raupach *et al.* 2007). For example, while Stern assumes a mean annual CO<sub>2</sub>e emission growth between 2000 and 2006 of approximately 0.95 per cent, the growth rate calculated from the latest empirical data is closer to 2.4 per cent.<sup>3</sup> Similarly, the UK's draft climate change bill (DEFRA 2007) contains an emission pathway between 2000 and 2006 in which emissions fall, while over the same period the UK Government's emission inventory suggests, at best, that emissions have been stable.

A further and important revision to recent emissions data relates to deforestation. Within many scenarios, including Stern, emissions resulting from deforestation are estimated to be in the region of 7.3 GtCO<sub>2</sub> in 2000. However, recent data have suggested this to be an overestimate, with R. A. Houghton (2006, personal communication) having recently revised his earlier figure downward to 5.5 GtCO<sub>2</sub>.<sup>4</sup> The impact of this reduction allied to the latest emission data reinforces the need to revisit emission pathways.

### 3. Scenario analysis

#### (a) *Overview*

The scenario analysis presented within this paper is for the basket of six greenhouse gases only and relies, principally, on the scientific understanding contained within AR4. The analysis does not take account of the following:

- the radiative forcing impacts of aerosols and non-CO<sub>2</sub> aviation emissions (e.g. emissions of NO<sub>x</sub> in the upper troposphere, vapour trails and cirrus formation);<sup>5</sup>

<sup>3</sup> CO<sub>2</sub> data from the Carbon Dioxide Information Analysis Centre (CDIAC) including recent data from G. Marland (2006, personal communication); non-CO<sub>2</sub> greenhouse gas data from the USA Environmental Protection Agency (EPA 2006) including the projection for 2005, and assuming deforestation emissions in 2005 to be 5.5 GtCO<sub>2</sub> (1.5 GtC), with a 0.4 per cent growth in the preceding 5 years in line with data within the Global Forest Resources Assessment (FAO 2005).

<sup>4</sup> FAO (2005) contains rates of tropical deforestation for the 1990s revised downward from those in the 2000 Global Forest Resources Assessment (FAO 2000; R. A. Houghton 2006, personal communication). An earlier estimate based on high-resolution satellite data over areas identified as 'hot spots' of deforestation, estimated the figure at nearer 3.7 GtCO<sub>2</sub> (1 GtC) for 2000 (Achard *et al.* 2004). It is Houghton's more recent estimate that is used in this paper.

<sup>5</sup> There remains considerable uncertainty as to the actual level of radiative forcing associated with aerosols, exacerbated by their relatively short residence times in the atmosphere and uncertainty as to future aerosol emission pathways (Cranmer *et al.* 2001; Andreae *et al.* 2005). Similarly, there remain significant uncertainties as to the radiative forcing impact of non-CO<sub>2</sub> emissions from aviation, particularly contrails and linear cirrus (e.g. Stordal *et al.* 2004; Mannstein & Schumann 2005).

- the most recent findings with respect to carbon sinks;<sup>6</sup>
- previously underestimated emission sources;<sup>7</sup> and
- the implications of early emission peaks for ‘overshooting’ stabilization concentrations and the attendant risks of additional feedbacks.

While aerosols are most commonly associated with net global (or at least regional) cooling, the other factors outlined above are either net positive feedbacks or, as is the case for high peak-level emissions, increase the likelihood of net positive feedbacks. Consequently, the correlations between concentration and mitigation outlined in this analysis are, in time, liable to prove conservative.

The scenarios are for CO<sub>2</sub>e emission pathways during the twenty-first century, with empirical data used for the opening years of the century (in contrast to modelled or ‘what if’ data). The full scenario sets (*AB1* and *AB2*) comprise different combinations of the following: (i) emissions of CO<sub>2</sub> from deforestation, (ii) emissions of non-CO<sub>2</sub> greenhouse gases, and (iii) emissions of CO<sub>2</sub> from energy and industrial processes.

For *AB1*

- *Deforestation*. Two low emission scenarios for the twenty-first century.
- *Non-CO<sub>2</sub> greenhouse gases*. Three scenarios peaking in 2015, 2020 and 2025 and subsequently reducing to 7.5 GtCO<sub>2</sub>e per year.
- *Energy and process CO<sub>2</sub>*. Three scenarios peaking in 2015, 2020 and 2025 and subsequently reducing to maintain the total cumulative emissions for the twenty-first century within the AR4 450 ppmv CO<sub>2</sub>e range (with carbon-cycle feedbacks).

For *AB2*

- *Deforestation*. Two low emission scenarios for the twenty-first century.
- *Non-CO<sub>2</sub> greenhouse gases*. One scenario peaking in 2020 subsequently reducing to 7.5 GtCO<sub>2</sub>e per year (as per *AB1* with a 2020 peak).
- *Energy and process CO<sub>2</sub>*. Three scenarios, each following the same pathway to a 2020 peak, but subsequently reducing at different rates to maintain total annual CO<sub>2</sub>e reductions of 3, 5 and 7 per cent.

The following sections detail the *deforestation* and *non-CO<sub>2</sub> greenhouse gas* emission scenarios used to derive the post-peak *energy and process CO<sub>2</sub>* emission scenarios and ultimately the total global CO<sub>2</sub>e scenarios for the twenty-first century.

### (b) *Deforestation emissions*

A significant portion of the current global annual anthropogenic CO<sub>2</sub> emissions are attributable to deforestation (in the region of 12–25%). However, carbon mitigation policy, particularly in OECD nations, tends to focus on those

<sup>6</sup>For example, and in particular, the reduced uptake of CO<sub>2</sub> in the Southern Ocean (Raupach *et al.* 2007) and the potential impact of low level ozone on the uptake of CO<sub>2</sub> in vegetation (Cranmer *et al.* 2001).

<sup>7</sup>For example, significant uncertainties in the emissions estimates for international shipping (Corbett & Kohler 2003; Eyring *et al.* 2005).

Table 1. Deforestation emission scenario summary for two scenarios used to build the subsequent full CO<sub>2</sub>e scenarios (deforestation low,  $D_L$ ; deforestation high,  $D_H$ ) and one for illustrative purposes only (deforestation very high,  $D_{VH}$ ).

name	2000 emissions/ year (carbon stock) [GtCO <sub>2</sub> ]	peak date	2100 carbon stock remaining % (carbon stock) [GtCO <sub>2</sub> ]	emissions 2000– 2100 [GtCO <sub>2</sub> ]
$D_L$ (developed for this analysis)	5.5 (1060)	2015	80 (847)	213
$D_H$ (Moutinho & Schwartzman)	5.5 (1060)	2020	70 (741)	319
$D_{VH}$ (Moutinho & Schwartzman)	5.5 (1060)	2036	55 (583)	477

emissions from energy and industrial processes (hereafter referred to as energy and process emissions), with less direct regard for emissions arising from deforestation. While the relatively high levels of uncertainty associated with deforestation emissions make their inclusion in global mitigation scenarios problematic, the scale of emissions is such that they must be included. Within this paper two deforestation scenarios are developed; both assume climate change to be high on the political agenda and represent relatively optimistic reductions in the rate of, and hence the total emissions released from, deforestation.<sup>8</sup> They both have a year 2000 baseline of 5.5 GtCO<sub>2</sub>, but post-2015 have different deforestation rates and hence different stocks of carbon remaining in 2100 (i.e. the amount of carbon stored in the remaining forest). The scenarios are illustrated numerically in table 1 and graphically in figure 1.

The scenarios are dependent not only on the baseline but also on estimates of the change in forestry carbon stocks between 2000 and 2100. The stock values used in the scenarios are taken from Moutinho & Schwartzman (2005) and based on their estimate of total forest carbon stock in 2000 of 1060 GtCO<sub>2</sub>. According to their assumptions, the carbon stock continues to be eroded at current rates until either 2012 or 2025, following which emissions from deforestation decline to zero by either 2100 or until they equate to 15 per cent of a particular nation's forest stock (compared with 2000). They estimate two values for the carbon stocks, released as CO<sub>2</sub> emissions by 2100 as 319 and 477 GtCO<sub>2</sub>. This implies that within their scenarios, either 70 or 55 per cent of total carbon stocks remain globally. Given that this paper and its accompanying *AB1* and *AB2* scenarios are premised on climate change being high on the international agenda, Moutinho & Schwartzman's 55 per cent of total carbon stock value is considered too pessimistic within the context of this analysis, and although presented in figure 1, is not included in the analysis from this point onwards. Moreover, to allow for a more stringent curtailment of deforestation, the scenario developed for a 70 per cent stock-remaining estimate is complemented by one with 80 per cent remaining.

<sup>8</sup> While the scenarios are at least as optimistic as those underpinning, for example, the 2005 Forest Resource Assessment (FAO 2005) and the 2006 Stern report, it could be argued they are broadly in keeping with the high profile deforestation gained during the 2007 United Nations Climate Change Conference in Bali.

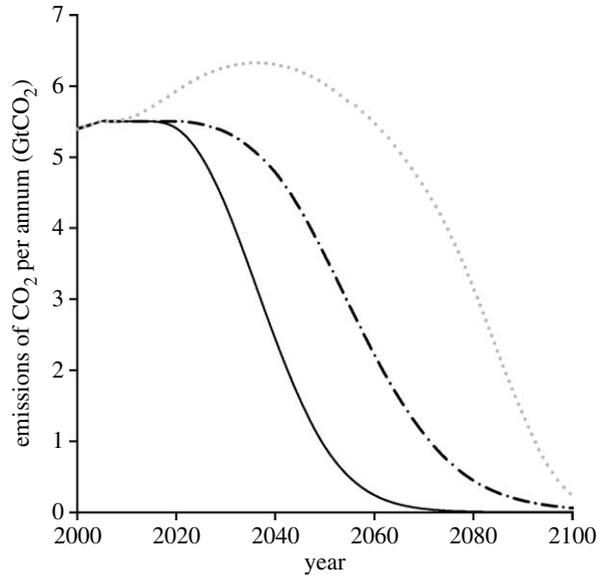


Figure 1. Deforestation emission scenarios showing three CO<sub>2</sub> emissions pathways based on varying levels of carbon stocks remaining in 2100. Solid curve, 80% stock remaining; dot-dashed curve, 70% stock remaining; dotted curve, 55% stock remaining.

The  $D_L$  and  $D_H$  curves both assume no increase in deforestation rates from current levels, with  $D_L$  beginning to drop from the peak level of 5.5 GtCO<sub>2</sub>, 5 years prior to  $D_H$ . This, combined with the higher level of forestry, and hence carbon stock remaining in 2100, gives the  $D_L$  curve a faster rate of reduction in deforestation than is the case for the  $D_H$  curve (typically, 7.4 and 4.8% for  $D_L$  and  $D_H$ , respectively).<sup>9</sup>

### (c) Non-CO<sub>2</sub> greenhouse gas emissions

To estimate the percentage reductions required from *energy and process* CO<sub>2</sub> emissions for both *AB1* and *AB2*, it is necessary to consider a range of future emission scenarios for the non-CO<sub>2</sub> greenhouse gases. Accordingly, three scenarios are developed assuming current US Environmental Protection Agency (EPA) estimates and projections of emissions from 2000 up to a range of peaking years, after which emissions are assumed to decline towards the same long-term stable level. All the scenarios represent a long-term halving in emission intensity, with the difference between them arising from the range of cumulative emissions associated with each of the peaking dates. The scenarios are illustrated numerically in table 2 and graphically in figure 2.

Anthropogenic non-CO<sub>2</sub> greenhouse gas emissions are dominated by methane and nitrous oxide and, along with the other non-CO<sub>2</sub> greenhouse gases, accounted for approximately 9.5 GtCO<sub>2</sub>e in 2000 (EPA 2006; similar figures are used within the Stern Review), equivalent to 23 per cent of global CO<sub>2</sub>e

<sup>9</sup>  $D_L$  per cent change value is the mean for the period between 2030 and 2050, and  $D_H$  is the mean value for 2040–2060.

Table 2. Non-CO<sub>2</sub> greenhouse gas emission scenario summary.

name	2000 emissions [GtCO <sub>2</sub> ]	peak year	mean growth to peak (%)	peak annual emission [GtCO <sub>2</sub> e]	total 2000–2100 emissions [GtCO <sub>2</sub> e]
early action	9.5	2015	1.31	11.4	858
mid-action	9.5	2020	1.51	12.2	883
late action	9.5	2025	1.53	13.3	916

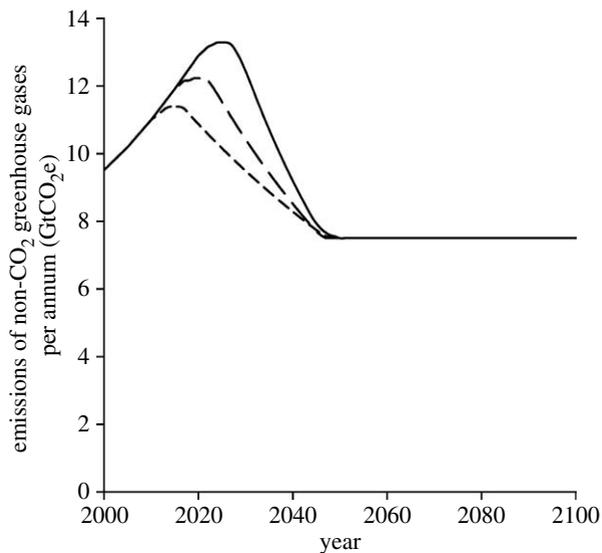


Figure 2. Three non-CO<sub>2</sub> greenhouse gas emission scenarios with emission pathways peaking at different years but all achieving the same residual level by 2050. Short dashed curve, early action; long dashed curve, mid-action; solid curve, late action.

emissions. Understanding how this significant portion of emissions may change in the future is key to exploring the scope for future emissions reduction from all the greenhouse gases.

The three non-CO<sub>2</sub> greenhouse gas scenarios presented here are broadly consistent with a global drive to alleviate climate change. The principal difference between the scenarios is the date at which emissions are assumed to peak, with the range chosen to match that for the total CO<sub>2</sub>e emissions, namely an *early-action* scenario where emissions peak in 2015, a *mid-action* peak of 2020 and finally a *late-action* peak in 2025. All three scenarios have a growth rate from the year 2000 up until a few years prior to the peak, equivalent to that projected by the EPA (2006),<sup>10</sup> and broadly in keeping with recent trend data. The scenarios all contain a smooth transition through the period of peak emissions and on to a pathway leading towards a post-2050 value of 7.5 GtCO<sub>2</sub>e. This value is again specifically chosen to

<sup>10</sup> EPA values for global warming potential of the basket of six gases are slightly different from those used in IPCC. The difference, though noted here, does not significantly alter the analysis or results.

reflect a genuine global commitment to tackle climate change. It is approximately 25 per cent lower than the current level and consistent with a number of other 450 ppmv scenarios.<sup>11</sup> Given that the majority of the non-CO<sub>2</sub> greenhouse gas emissions are associated with food production, it is not possible, with our current understanding of the issues, to envisage how emissions could tend to zero while there remains a significant human population. The 7.5 GtCO<sub>2</sub>e figure used in this paper, assuming a global population in 2050 of 9 billion (thereafter remaining stable), is equivalent to approximately halving the emission intensity of current food production. While a reduction of this magnitude may be considered ambitious in a sector with little overall emission elasticity, such improvements are necessary if global CO<sub>2</sub>e concentrations are to be maintained within any reasonable bounds.

The non-CO<sub>2</sub> greenhouse gas scenarios have similar growth rates from 2000 to their respective peak values, and ultimately all have the same post-2050 emission level (7.5 GtCO<sub>2</sub>e). The rate of reduction in emissions from the respective peaks demonstrates the importance of timely action to curtail the current rise in annual emissions: the early-action scenario is required to reduce at 1.35 per cent per year, while the *mid*- and late-action scenario values are at 2 and 3 per cent, respectively. Similarly, [table 2](#) and [figure 2](#) demonstrate the importance for cumulative values of non-CO<sub>2</sub> greenhouse gas emissions not rising much higher than today and that the post-peak reduction rate achieves the long-term residual emission level as soon as is possible (7.5 GtCO<sub>2</sub>e by 2050). If the year in which emissions reach the residual level had been 2100 rather than 2050, the modest differences in cumulative emissions between the *early*-, *mid*- and *late*-action scenarios would have been substantially increased. Given that the cumulative value of non-CO<sub>2</sub> greenhouse gas emissions is a significant proportion of total cumulative CO<sub>2</sub>e emissions, any delay in achieving the residual value would have significant implications for the reduction rate of energy and process CO<sub>2</sub> emissions necessary to meet the *AB1* and *AB2* criteria.

(d) *CO<sub>2</sub>e emission scenarios for the twenty-first century*

Having developed the deforestation and non-CO<sub>2</sub> greenhouse gas scenarios, this section presents the complete greenhouse gas emission scenarios, *AB1* and *AB2*, for the twenty-first century. The emissions released from the year 2000 until the peak dates are discussed here in relation to both *AB1* and *AB2*, before the post-peak scenarios for each of the scenario sets are presented.

(i) *AB1 and AB2: emissions from 2000 to the peak years*

By combining the deforestation and non-CO<sub>2</sub> greenhouse gas scenarios with assumptions about energy and process CO<sub>2</sub>, scenarios for all greenhouse gas emissions up until the three peaking dates are developed. Energy and process CO<sub>2</sub> emissions for the years 2000–2005 are taken from the Carbon Dioxide Information Analysis Centre (CDIAC), with estimates for 2006–2007 based on BP inventories (BP 2007). From 2007 to the three peaking dates of 2015 (early action), 2020 (mid-action) and 2025 (late-action) emissions of energy and process CO<sub>2</sub> grow at 3 per cent per year until 5 years prior to peaking. Beyond this point, emission growth gradually slows to zero at the peak year before reversing

<sup>11</sup> For example, in [Stern \(2006, p. 233\)](#), for both his 450 ppmv CO<sub>2</sub>e and 500–450 ppmv overshoot curve.

Table 3. Summary of the core components of scenario set *AB1*.

characteristic	2015–2100	2020–2100	2025–2100
deforestation <sup>a</sup>	$D_H$ and $D_L$	$D_H$ and $D_L$	$D_H$ and $D_L$
non-CO <sub>2</sub> greenhouse gases <sup>a</sup>	early action	mid-action	late action
approximate peaking value [GtCO <sub>2</sub> e]	54	60	64
cumulative emissions [GtCO <sub>2</sub> e] IPCC	low: 1376	low: 1376	low: 1376
AR4	medium: 1798	medium: 1798	medium: 1798
	high: 2202	high: 2202	high: 2202
2100 residual emissions [GtCO <sub>2</sub> e]	7.5	7.5	7.5

<sup>a</sup>Deforestation and non-CO<sub>2</sub> greenhouse gas scenarios as in tables 1 and 2.

thereafter. The 3 per cent emission growth rate chosen for CO<sub>2</sub> is broadly consistent with recent historical trends. Between 2000 and 2005, CDIAC data show a mean annual growth in energy and process CO<sub>2</sub> emissions of 3.2 per cent; this includes the slow growth years following the events of 11 September 2001.

(ii) *AB1: emissions from peak years to 2100*

From the peak years onwards, *AB1* (summarized in table 3) takes the approach that to remain within the bounds of a 450 ppmv CO<sub>2</sub>e stabilization target, the cumulative emissions between 2000 and 2100 must not exceed the range presented within the latest IPCC report in which carbon-cycle feedbacks are included (IPCC 2007b).

(iii) *AB1 final scenarios*

The emission pathways for the full greenhouse gas *AB1* scenarios from 2000 to 2100 are presented in figure 3. The plots comprise the earlier deforestation and non-CO<sub>2</sub> greenhouse gas scenarios with growing energy and process CO<sub>2</sub> emissions up to the peaking year, and all have total twenty-first century cumulative values of CO<sub>2</sub>e matching the 450 ppmv figures within AR4.

It is evident from the data underpinning figure 3 that 10 of the 18 proposed pathways cannot be quantitatively reconciled with the cumulative CO<sub>2</sub>e emissions budgets for 450 ppmv provided within AR4. Table 4 identifies the ‘impossible’ scenarios (including three with prolonged annual reduction rates greater than 15%) and illustrates the post-peak level of sustained emission reduction necessary to remain within budget.

(iv) *AB1: implications for energy and process CO<sub>2</sub>*

The constraints on the greenhouse gas emission pathways of achieving 450 ppmv CO<sub>2</sub>e render most of the *AB1* scenarios impossible to achieve. Having established which scenarios are at least quantitatively possible and subtracting the respective non-CO<sub>2</sub> greenhouse gas and deforestation emissions, the energy and process emissions associated with each of the scenarios that remain feasible (figure 4) can be derived.

Figure 4 illustrates that complete decarbonization of the energy and process system is necessary by between 2027 and 2063, if the total greenhouse gas emissions are to remain within the IPCC’s 450 ppmv CO<sub>2</sub>e budgets. Moreover, in combination with table 5, it is evident that the only meaningful opportunity for

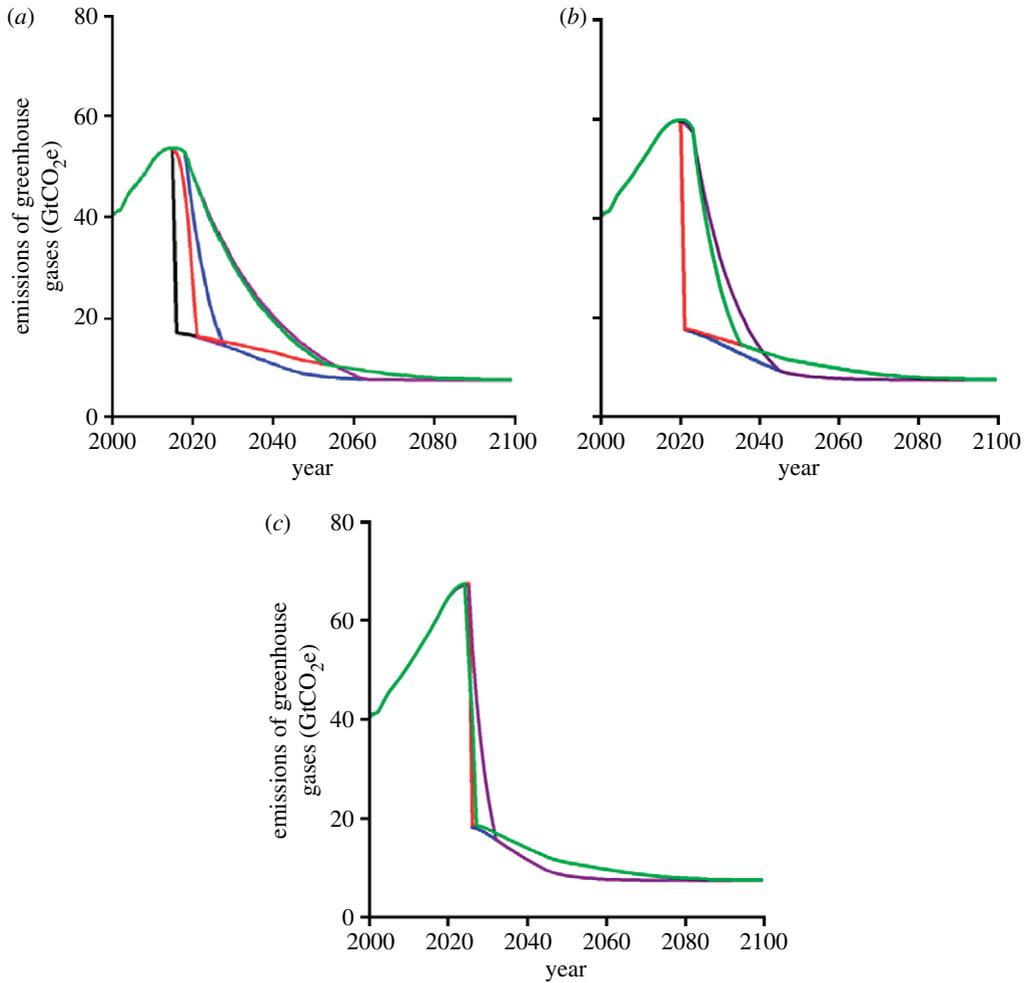


Figure 3. Greenhouse gas emission scenarios for *AB1* with emissions peaking in (a) 2015, (b) 2020 and (c) 2025. Dark purple curve, low  $D_L$ ; black curve, low  $D_H$ ; blue curve, medium  $D_L$ ; red curve, medium  $D_H$ ; light purple curve, high  $D_L$ ; green curve, high  $D_H$ .

Table 4. Scenarios assessed in relation to their practical feasibility. (X denotes a scenario rejected on the basis of being quantitatively impossible or with prolonged percentage annual reduction rates greater than 15%. The percentage reductions given illustrate typical sustained annual emission reductions required to remain within budget.)

peak date	deforestation $D_L$			deforestation $D_H$		
	low	medium	high	low	medium	high
2015	X	13%	4%	X	X	4%
2020	X	X	8%	X	X	11%
2025	X	X	X	X	X	X

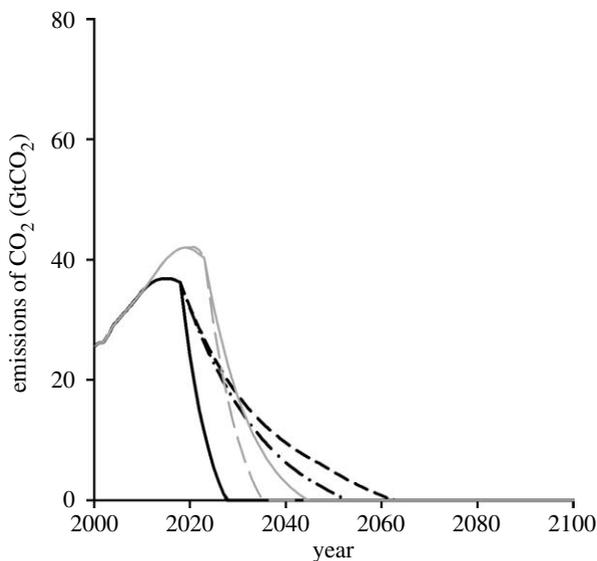


Figure 4. Energy and process CO<sub>2</sub> emissions derived by subtracting the non-CO<sub>2</sub> emissions and deforestation emissions from the total greenhouse gas emissions over the period of 2000–2100, for the *AB1* scenarios. Black solid curve, 2015 peak medium  $D_L$ ; black dashed curve, 2015 peak high  $D_L$ ; dot-dashed curve, 2015 peak high  $D_H$ ; grey solid curve, 2020 peak high  $D_L$ ; grey dashed curve, 2020 peak high  $D_H$ .

Table 5. Twenty-year sustained post-peak per cent reductions in energy and process CO<sub>2</sub> emissions (from 5 years following the peak year). (X denotes a scenario rejected on the basis of being quantitatively impossible, with prolonged per cent annual reduction rates greater than 15% or scenarios where full decarbonization is necessary within 20 years.)

peak date	deforestation $D_L$			deforestation $D_H$		
	low	medium	high	low	medium	high
2015	X	X	~6%	X	X	~8%
2020	X	X	X	X	X	X
2025	X	X	X	X	X	X

stabilizing at 450 ppmv CO<sub>2</sub>e occurs if the highest of the IPCC's cumulative emissions range is used and if emissions peak by 2015.

(v) *AB2: emissions from 2020 (peak year) to 2100*

The *AB2* scenario set complements the *AB1* scenario set by exploring the implications for CO<sub>2</sub>e budgets of three post-peak annual emission reduction rates (3, 5 and 7%). Only one peaking year is considered within this analysis with 2020 chosen as arguably the most 'realistic' of the three dates in terms of both the 'practicality' of being achieved and of the respective scope for remaining within 'reasonable' bounds of CO<sub>2</sub>e concentrations. Table 6 summarizes the data underpinning figure 5.

Table 6. Summary of the core components of the *AB2* scenarios.

characteristic	2020–2100
deforestation <sup>a</sup>	$D_H$ and $D_L$
non-CO <sub>2</sub> greenhouse gases <sup>a</sup>	mid-action
approximate peaking value [GtCO <sub>2</sub> e]	60
post-2020 CO <sub>2</sub> e reductions (%)	3, 5 and 7
2100 residual emissions [GtCO <sub>2</sub> e]	7.5

<sup>a</sup>Deforestation and non-CO<sub>2</sub> greenhouse gas scenarios as in tables 1 and 2.

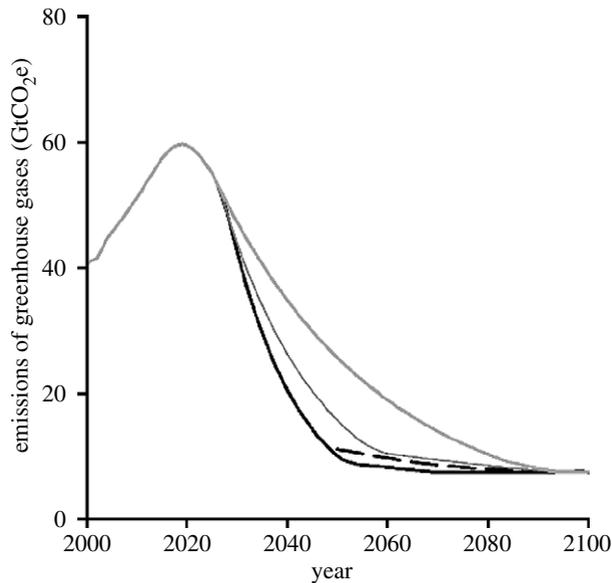


Figure 5. Greenhouse gas emission scenarios peaking in 2020, with sustained percentage emission reductions of 3, 5 and 7%. The 3 and 5%  $D_H$  scenarios are so similar to the 3 and 5%  $D_L$  that they are hidden behind those profiles. Black solid curve, 7% reduction  $D_L$ ; black dashed curve, 7% reduction  $D_H$ ; thin grey solid curve, 5% reduction  $D_L$ ; thin grey dashed curve (hidden), 5% reduction  $D_H$ ; thick grey solid curve, 3% reduction  $D_L$ ; thick grey dashed curve (hidden), 3% reduction  $D_H$ .

The pathways within figure 5 equate to a range in cumulative CO<sub>2</sub>e emissions for 2000–2100 of 2.4 TtCO<sub>2</sub>e, 2.6 TtCO<sub>2</sub>e and 3 TtCO<sub>2</sub>e for 7, 5 and 3 per cent reductions, respectively. According to the cumulative emissions data contained within the Stern Review (Stern 2006: figure 8.1, p. 222), the first two values approximate to a CO<sub>2</sub>e concentration of approximately 550 ppmv with the latter being closer to 650 ppmv.

#### (vi) *AB2: implications for energy and process CO<sub>2</sub>*

Having developed the total CO<sub>2</sub>e pathways for *AB2*, and given the deforestation and non-CO<sub>2</sub> greenhouse gas emission scenarios outlined earlier, the associated energy and process CO<sub>2</sub> scenarios can be derived (figure 6). Table 7 indicates typical post-peak annual reduction rates in energy and process CO<sub>2</sub> emissions for the families of 3, 5 and 7 per cent CO<sub>2</sub>e scenarios.

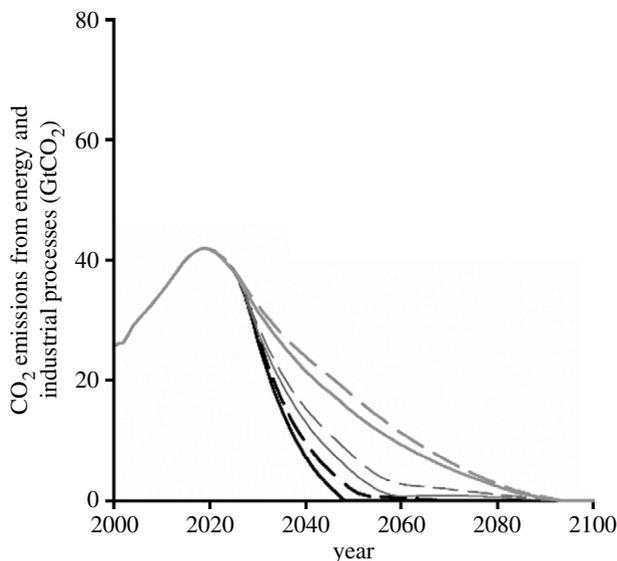


Figure 6. CO<sub>2</sub> emissions derived by removing the non-CO<sub>2</sub> greenhouse gas emissions and deforestation emissions from the total greenhouse gas emissions over the period of 2000–2100 for the *AB2* scenarios. Black dashed curve, 7% reduction  $D_L$ ; black solid curve, 7% reduction  $D_H$ ; thin grey dashed curve, 5% reduction  $D_L$ ; thin grey solid curve, 5% reduction  $D_H$ ; thick grey dashed curve, 3% reduction  $D_L$ ; thick grey solid curve, 3% reduction  $D_H$ .

Table 7. Post-peak (2020) per cent reduction in energy and process CO<sub>2</sub> emissions.

annual reduction	deforestation $D_L$ (%)			deforestation $D_H$ (%)		
total CO <sub>2</sub> e	3	5	7	3	5	7
energy and process CO <sub>2</sub>	3	6	9	4	7	12

According to these results, the 3, 5 and 7 per cent CO<sub>2</sub>e annual reduction rates comprising the *AB2* scenarios correspond with energy and process decarbonization rates of 3–4, 6–7 and 9–12 per cent, respectively. While the latter two ranges correlate broadly with stabilization at 550 ppmv CO<sub>2</sub>e, the former, although arguably offering less unacceptable rates of reduction, correlates with stabilization nearer 650 ppmv CO<sub>2</sub>e.

## 4. Discussion

### (a) *AB1* scenarios

The *AB1* scenarios presented here focus on 450 ppmv CO<sub>2</sub>e and can be broadly separated into three categories.

- (i) Scenarios that quantitatively exceed the IPCC's 450 ppmv CO<sub>2</sub>e budget range: this equates to 10 of the 18 scenarios. Scenarios in this category are quantitatively impossible.

Table 8. Summary of the core components of the 450 ppmv scenario considered theoretically possible within the constraints of the analysis and assuming the IPCC's most 'optimistic' 450 ppmv CO<sub>2</sub>e cumulative value.

characteristics	quantity
IPCC 450 ppmv upper limit cumulative value for 2000–2100 (GtCO <sub>2</sub> e)	858
peak in CO <sub>2</sub> e emissions	2015
post-peak annual CO <sub>2</sub> e decarbonization rate	~4%
total decarbonization date (including forestry and excluding non-CO <sub>2</sub> e greenhouse gas residual)	~2060–2075
post-peak sustained annual energy and process decarbonization rate	~6–8%
total energy and process decarbonization date	~2050–2060

- (ii) Scenarios with current emission growth continuing until 2015, emissions peaking by 2020 and thereafter undergoing dramatic annual reductions of between 8 and 33 per cent. Scenarios in this category are, for the purpose of this paper, considered politically unacceptable.
- (iii) Scenarios that, as early as 2010, break with current trends in emissions growth, with emissions subsequently peaking by 2015 and declining rapidly thereafter (approx. 4% per year). Scenarios in this category are discussed below.

For scenarios within category (iii) to be viable, it is necessary that the IPCC's upper value for 450 ppmv cumulative emissions between 2000 and 2100 be correct. If, on the other hand, the IPCC's mid- or low value turns out to be more appropriate, category (iii) scenarios will either be politically unacceptable (i.e. above 8% per annum reduction) or quantitatively impossible.

However, even should the IPCC's high level ('optimistic') value be correct, the accompanying 4 per cent per year reductions in CO<sub>2</sub>e emissions beginning in under a decade from today (i.e. by 2018) are unlikely to be politically acceptable without a sea change in the economic orthodoxy. The scale of this challenge is brought into sharp focus in relation to energy and process emissions. According to the analysis conducted in this paper, stabilizing at 450 ppmv requires, at least, global energy related emissions to peak by 2015, rapidly decline at 6–8 per cent per year between 2020 and 2040, and for full decarbonization sometime soon after 2050.

The characteristics of the resulting 450 ppmv scenario are summarized in [table 8](#). This assumes that the most optimistic of the IPCC's range of cumulative emission values is broadly correct. While this analysis suggests stabilizing at 450 ppmv is theoretically possible, in the absence of an unprecedented step change in the global economic model and the rapid deployment of successful CO<sub>2</sub> scrubbing technologies, 450 ppmv is no longer a viable stabilization concentration. The implications of this for climate change policy, particularly adaptation, are profound. The framing of climate change policy is typically informed by the 2°C threshold; however, even stabilizing at 450 ppmv CO<sub>2</sub>e offers only a 46 per cent chance of not exceeding 2°C ([Meinshausen 2006](#)). As a consequence, any further delay in global society beginning down a pathway towards 450 ppmv leaves 2°C as an inappropriate and dangerously misleading mitigation and adaptation target.

*(b) AB2 scenarios*

From the analysis underpinning the *AB2* scenarios, it is evident that the rates of emission reduction informing much of the climate change debate, particularly in relation to energy, correlate with higher stabilization concentrations than is generally recognized. The principal reason for this divergence arises, in the first instance, from the difference between empirical and modelled emissions data for post-2000. For example, in describing ‘[T]he Scale of the Challenge’ Stern’s ‘stabilization trajectories’ assume a mean annual emissions growth almost 1.5 per cent lower than was evident from the empirical data between 2000 and 2006. While the subsequent impact on cumulative emissions for this period is, in itself, significant, the substantive difference arises from short-term extrapolations of current trends. Stern’s range of peak emissions for 2015 are some 10 GtCO<sub>2</sub>e lower than would be the case if present trends continued out to 2010, with growth subsequently reducing to give a peak in emissions by 2015.<sup>12</sup> This substantial divergence in emissions is exacerbated significantly as the peak date goes beyond 2015. If emissions were to peak by 2020 (as was assumed for the *AB2* scenarios), and again following a slowing in growth during the 5 years prior to the peaking date, emissions would, by 2020, be between 14 and 16 GtCO<sub>2</sub>e higher than Stern’s 2020 range. This difference alone equates to over a third of current global annual emissions, with knock-on implications for short- to medium-term cumulative emissions seriously constraining the viable range of long-term stabilization targets.

While climate change is claimed to be a central issue within many policy dialogues, rarely are absolute annual carbon mitigation rates greater than 3 per cent considered viable. In addition, where mitigation policies are more developed, seldom do they include emissions from international shipping and aviation (Bows & Anderson 2007). Stern (2006, pp. 231) drew attention to historical precedents of reductions in carbon emissions, concluding that annual reductions of greater than 1 per cent have ‘been associated only with economic recession or upheaval’. For example, the collapse of the former Soviet Union’s economy brought about annual emission reductions of over 5 per cent for a decade. By contrast, France’s 40-fold increase in nuclear capacity in just 25 years and the UK’s ‘dash for gas’ in the 1990s both corresponded, respectively, with annual CO<sub>2</sub> and greenhouse gas emission reductions of only 1 per cent (not including increasing emissions from international shipping and aviation). Set against this historical experience, the reduction rates contained within the *AB2* scenarios are without a structurally managed precedent.

In all but one of the *AB2* scenarios, the challenge faced with regard to total CO<sub>2</sub>e reductions is increased substantially when considered in relation to decarbonizing the energy and process systems. Despite the optimistic deforestation and non-CO<sub>2</sub> greenhouse gas emission scenarios developed for this paper, the repercussions for energy and process emissions are extremely severe. Stabilization at 550 ppmv CO<sub>2</sub>e, around which much of Stern’s analysis

<sup>12</sup>Comparing values outlined in Stern (2006, p. 233) with those in *AB1* and *AB2* for 2015. In addition, Stern envisages a global CO<sub>2</sub>e emissions increase of approximately 5 GtCO<sub>2</sub>e between 2000 and 2015 compared with provisional estimates for China alone of between 4.2 and 5.5 GtCO<sub>2</sub>e, extending up to 12.2 GtCO<sub>2</sub>e (T. Wang & J. Watson of the Sussex Energy Group (SEG) 2008, personal communication). If the lower SEG estimate for China is correct, Stern’s analysis implicitly assumes that global emissions (excluding China) remain virtually unchanged between 2000 and 2015.

revolved, requires global energy and process emissions to peak by 2020 before beginning an annual decline of between 6 and 12 per cent; rates well in excess of those accompanying the economic collapse of the Soviet Union. Even for the 3 per cent CO<sub>2</sub>e reduction scenario (i.e. stabilization at 600–650 ppmv CO<sub>2</sub>e), the current rapid growth in energy and process CO<sub>2</sub> emissions would need to cease by 2020 and begin reducing at between 3 and 4 per cent annually soon after.

It is important to note that for both *AB1* and *AB2* scenarios, there is a risk of a transient overshoot of the ‘desired’ atmospheric concentration of greenhouse gases as a consequence of the rate of change in the emission pathway. Given that overshoot scenarios remain characterized by considerable uncertainty and are the subject of substantive ongoing research (e.g. Schneider & Mastrandrea 2005; Nusbaumer & Matsumoto 2008), they have not been addressed within either *AB1* or *AB2*.

## 5. Conclusions

Given the assumptions outlined within this paper and accepting that it considers the basket of six gases only, incorporating both carbon-cycle feedbacks and the latest empirical emissions data into the analysis raises serious questions about the current framing of climate change policy. In the absence of the widespread deployment and successful application of geoengineering technologies (sometimes referred to as macro-engineering technologies) that remove and store atmospheric CO<sub>2</sub>, several headline conclusions arise from this analysis.

- If emissions peak in 2015, stabilization at 450 ppmv CO<sub>2</sub>e requires subsequent annual reductions of 4 per cent in CO<sub>2</sub>e and 6.5 per cent in energy and process emissions.
- If emissions peak in 2020, stabilization at 550 ppmv CO<sub>2</sub>e requires subsequent annual reductions of 6 per cent in CO<sub>2</sub>e and 9 per cent in energy and process emissions.
- If emissions peak in 2020, stabilization at 650 ppmv CO<sub>2</sub>e requires subsequent annual reductions of 3 per cent in CO<sub>2</sub>e and 3.5 per cent in energy and process emissions.

These headlines are based on the range of cumulative emissions within IPCC AR4 (for 450 ppmv) and the Stern report (for 550 and 650 ppmv),<sup>13</sup> with the accompanying rates of reduction representing the mid-values of the ranges discussed earlier. While for both the 550 and 650 ppmv pathways peak dates beyond 2020 would be possible, these would be at the expense of a significant increase in the already very high post-peak emission reduction rates.

These conclusions have stark repercussions for mitigation and adaptation policies. By association, they raise serious questions as to whether the current global economic orthodoxy is sufficiently resilient to absorb the scale of the challenge faced.

<sup>13</sup>The 450 ppmv figure is from AR4 (IPCC 2007a), while the 550 and 650 ppmv figures are from Jones *et al.* (2006) and include carbon-cycle feedbacks (used in Stern’s analysis). Although the Jones *et al.* figures are above the mid-estimates of the impact of feedbacks, there is growing evidence that some carbon-cycle feedbacks are occurring earlier than was thought would be the case, e.g. the reduced uptake of CO<sub>2</sub> by the Southern Ocean (Raupach *et al.* 2007).

It is increasingly unlikely that an early and explicit global climate change agreement or collective ad hoc national mitigation policies will deliver the urgent and dramatic reversal in emission trends necessary for stabilization at 450 ppmv CO<sub>2</sub>e. Similarly, the mainstream climate change agenda is far removed from the rates of mitigation necessary to stabilize at 550 ppmv CO<sub>2</sub>e. Given the reluctance, at virtually all levels, to openly engage with the unprecedented scale of both current emissions and their associated growth rates, even an optimistic interpretation of the current framing of climate change implies that stabilization much below 650 ppmv CO<sub>2</sub>e is improbable.

The analysis presented within this paper suggests that the rhetoric of 2°C is subverting a meaningful, open and empirically informed dialogue on climate change. While it may be argued that 2°C provides a reasonable guide to the appropriate scale of mitigation, it is a dangerously misleading basis for informing the adaptation agenda. In the absence of an almost immediate step change in mitigation (away from the current trend of 3% annual emission growth), adaptation would be much better guided by stabilization at 650 ppmv CO<sub>2</sub>e (i.e. approx. 4°C).<sup>14</sup> However, even this level of stabilization assumes rapid success in curtailing deforestation, an early reversal of current trends in non-CO<sub>2</sub> greenhouse gas emissions and urgent decarbonization of the global energy system.

Finally, the quantitative conclusions developed here are based on a global analysis. If, during the next two decades, transition economies, such as China, India and Brazil, and newly industrializing nations across Africa and elsewhere are not to have their economic growth stifled, their emissions of CO<sub>2</sub>e will inevitably rise. Given any meaningful global emission caps, the implications of this for the industrialized nations are bleak. Even atmospheric stabilization at 650 ppmv CO<sub>2</sub>e demands the majority of OECD nations begin to make draconian emission reductions within a decade. Such a situation is unprecedented for economically prosperous nations. Unless economic growth can be reconciled with unprecedented rates of decarbonization (in excess of 6% per year<sup>15</sup>), it is difficult to envisage anything other than a planned economic recession being compatible with stabilization at or below 650 ppmv CO<sub>2</sub>e.

Ultimately, the latest scientific understanding of climate change allied with current emission trends and a commitment to ‘limiting average global temperature increases to below 4°C above pre-industrial levels’, demands a radical reframing<sup>16</sup> of both the climate change agenda, and the economic characterization of contemporary society.

<sup>14</sup> Meinshausen (2006) estimates the mid-range probability of exceeding 4°C at approximately 34 per cent for 600 ppmv and 40 per cent for 650 ppmv. Given this analysis has not factored in a range of other issues with likely net positive impacts, adapting for estimated impacts of *at least* 4°C appears wise.

<sup>15</sup> At 650 ppmv the range of global decarbonization rate is 3–4 per cent per year (table 7, columns 1 and 4). As OECD nations represent approximately 50 per cent of global emissions, and assuming continued CO<sub>2</sub> emission growth from non-OECD nations for the forthcoming two decades, the OECD nations will need to compensate with considerably higher rates of emission reductions.

<sup>16</sup> This is not assumed desirable or otherwise, but is a conclusion of (i) the quantitative analysis developed within the paper, (ii) the premise that stabilization in excess of 600–650 ppmv CO<sub>2</sub>e should be avoided and (iii) Stern’s assertion that annual reductions of greater than 1 per cent have ‘been associated only with economic recession or upheaval’ (Stern 2006, p. 231).

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